

## Message Text

SECRET

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12

ACTION SS-25

INFO OCT-01 ISO-00 /026 W

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R 220615Z FEB 75

FM AMEMBASSY JAKARTA

TO SECSTATE WASHDC 6704

INFO AMEMBASSY NASSAU

AMEMBASSY MANILA

AMEMBASSY TOKYO

S E C R E T JAKAKTA 2212

EXDIS

E.O. 11652: XGDS4

TAGS: PLOS ID

SUBJECT: US-INDONESIAN LOS CONSULTATIONS

REF: (A) STATE 065735; (B) JAKARTA 2109

1. I MET WITH MARSHAL SOEDARMONO FEBRUARY 22 (RETELS) AND CONVEYED TO HIM SUBSTANCE PARA 4 REF A, STRESSING THAT, BASED ON RECENT TALKS WITH OTHER MARITIME POWERS, WE ARE OPTIMISTIC AGREEMENT CAN BE REACHED ON ACCEPTANCE OF ARCHIPELAGO PRINCIPLE BY SUCH POWERS IN LINKAGE WITH UNIMPEDED STRAITS AND ARCHIPELAGIC TRANSIT. I SAID WE BELIEVE IT MOST IMPORTANT US AND INDONESIA REACH AGREEMENT PRIOR TO GENEVA CONFERENCE, THAT SUCH AGREEMENT MORE LIKELY TO BE REACHED IN BILATERAL TALKS THAN BY EXCHANGE OF PAPERS ONLY, AND THAT WE WOULD HOPE SOEDARMONO COULD VISIT WASHINGTON IN NEAR FUTURE.

2. SOEDARMONO, AFTER DESCRIBING RECENT BILATERAL WITH USSR TEAM (SEPTTEGLN STATED HE OPTIMISTIC THAT AGREEMENT CAN BE REACHED, AND THAT HE HOLDING MEETING WITH MOCHTAR FEBRUARY 26 TO FINALIZE GOI POSITION AFTER WHICH HE WOULD CONTACT US (HE MADE IT CLEAR HE WOULD PREFER WE NOT DISCUSS MATTER WITH MOCHTAR IN INTERIM). SOEDARMONO SAID THAT, INSTEAD OF TWO-PART PACKAGE WHEREIN MARITIME

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POWERS WOULD ACCEPT ARCHIPELAGO PRINCIPLE IN RETURN FOR

FREEDOM OF ARCHIPELAGIC AND STRAITS TRANSIT, GOI NOW THINK-  
ING OF "LARGER PACKAGE" WHICH WOULD INCLUDE A) ARCHIPELAGO  
PRINCIPLE, B) ARCHIPLAGIC AND STRAITS TRANSIT (INCLUDING  
OVERFLIGHT), C) TERRITORIAL SEA, D) ECONOMIC ZONE, PLUS  
PERHAPS ONE OR TWO OTHER MAJOR TOPICS. SOEDARMONO IMPLIED  
THAT BY PUTTING TOGETHER A PACKAGE WHICH MARITIME AND  
ARCHIPELAGIC STATES COULD ACCEPT IN TOTO IT WOULD BE  
POLITICALLY EASIER FOR INDONESIA TO MAKE THE CONCESSIONS  
NEEDED FOR AGREEMENT WITH MARITIME POWERS. HE DESCRIBED  
"MAJOR TOPICS" AS THOSE REQUIRING AGREEMENT OF LARGE NUMBER  
OF NATIONS. OTHER ISSUES, HE SAID, COULD BE RESOLVED IN  
SMALLER GROUPINGS.

3. SOEDARMONO NOTED THAT SINCE "INNOCENT PASSAGE"  
UNACCEPTABLE TO MARITIME POWERS, AND "FREE PASSAGE" OR  
"UNIMPEDED PASSAGE" UNACCEPTABLE TO INDONESIA, GOI  
THINKING OF TERMS SUCH AS "STRAITS PASSAGE",  
"ARCH-  
IPELAGIC PASSAGE" AND TERRITORIAL PASSAGE" (LATER  
IN CONVERSATION HE ALSO USED "TRANSIT PASSAGE"). I NOTED  
WE HAD QUERIED WASHINGTON AS TO WHETHER UK PROPOSAL FOR  
"TRANSIT PASSAGE" ACCEPTABLE TO US AS IT STANDS, OR AS  
BASIS FOR NEGOTIATIONS. IN RESPONSE QUESTION SOEDARMONO  
SAID INDONESIAN PROPOSAL WOULD INCLUDE PRECISE DEFINITION  
OF ARCHIPELAGO AND TRANSIT (INCLUDING OVERFLIGHT) RIGHTS.  
HE SEEMED OPTIMISTIC THESE DEFINITIONS WOULD MEET  
OUR NEEDS. HE DID NOT REACT TO REFERENCE TO UK DRAFT.  
SOEDARMONO SAID THAT INDONESIAN CONCEPTS  
WOULD BE REDUCED TO WRITING AND WE  
WOULD RECEIVE THESE FOLLOWING FEBRUARY 26 MEETING. HE  
ACKNOWLEDGED THAT MEETING WITH GOI SIDE PRIOR GENEVA  
OPENING DESIRABLE EITHER IN US OR IN GENEVA.

5. SOEDARMONO STATED THAT HE DOES NOT PLAN TO ACCOM-  
PANY MOCHTAR TO OPENING OF GENEVA CONFERENCE (IT NOT  
CLEAR WHETHER HE MIGHT PARTICIPATE LATER ON AS HE  
DID AT CARACAS) ADDING THAT MOCHTAR WOULD BE WORKING  
FROM BRIEFING PAPERS SOEDARMONO PREPARING.

6. COMMENT AND ACTION REQUESTED: BELIEVE SOEDARMONO  
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HAS GIVEN US ANSWERS TO PARAS 2 AND 3, REFTTEL (A).  
HE APPEARED GENUINELY OPTIMISTIC THAT INTRA-GOI AGREEMENT WILL  
BE REACHED ON PROPOSALS WHICH WE AND OTHER MARITIME NATIONS CAN  
ACCEPT. HE DID NOT GO INTO SUBSTANCE OF OTHER MAJOR  
ITEMS TO BE INCLUDED IN LARGER PACKAGE, AND HOPEFULLY  
THESE WILL NOT ADD PROBLEMS WHICH WILL CONFUSE ISSUE.  
SOEDARMONO OBVIOUSLY INTENDS CARRY BALL AT LEAST  
THROUGH FEBRUARY 26 MEETING AND I BELIEVE WE HAVE DONE

ALL WE CAN FOR MOMENT TO ENCOURAGE BILATERAL CONSUL-  
TATION PRIOR TO GENEVA OR TO HELP OVERCOME DIFFERENCES  
BETWEEN SOEDARMONO AND MOCHTAR. WOULD APPRECIATE  
KNOWING PRIOR FEB 26 MOORE'S PRE-GENEVA SCHEDULE SO  
THAT WE CAN MOVE QUICKLY WITH SOEDARMONO WHEN HE CALLS  
US.  
NEWSOM

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## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
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**Control Number:** n/a  
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